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Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 SSO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 ICAE-00 INRE-00 PM-05 H-01 INR-10
L-03 PA-01 SP-02 SS-15 OMB-01 TRSE-00 HA-05
OES-07 EB-08 AID-05 ARA-10 EA-10 NEA-11 STR-07
COME-00 LAB-04 /142 W
----------069800 111252Z /75
O 111208Z MAY 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC IMMEDIATE 6336
INFO USMISSION USUN NEW YORK
AMEMBASSY BONN
AMCONSUL CAPE TOWN
AMEMBASSY DAR ES SALAAM
AMEMBASSY GABORONE
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS

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UNIDO
FOR IO/DHP NORRIS
E.O. 11652:N/A
TAGS: PDEV, UNIDO, SF, WA
SUBJECT: UNIDO TECHNICAL ASSISTANCE TO THE NAMIBIAN PEOPLE

REF: (A) VIENNA 42O1 (B) STATE 1179O7

1. APPRECIATE PROMPT AND USEFUL GUIDANCE CONTAINED REFTEL (B). U.S.DEL URGENTLY NEEDS ADDITIONAL GUIDANCE ON HOW TO HANDLE VOTING PROCEDURES.
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2. PERMANENT COMMITTEE (PC) HAS ESTABLISHED INFORMAL CONTACT GROUP (NOT TO BE CONFUSED WITH FIVE-NATION CONTACT GROUP ON INDEPENDENCE MENTIONED IN PREVIOUS TELS) TO ATTEMPT TO REACH CONSENSUS ON "CONCLUSIONS" TO BE INCLUDED IN PC'S FINAL REPORT. CONTACT GROUP IS CURRENTLY WORKING ON BASIS OF "COMPROMISE" DRAFT SUBMITTED BY G-77 WHICH

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APPEARS GENERALLY ACCEPTABLE EXCEPT FOR THIRD PARA WHICH . CONTAINS OBJECTIONABLE REFERENCE TO SWAPO AS "THE SOLE AND AUTHENTIC REPRESENTATIVE OF THE NAMIBIAN PEOPLE". WE AND SEVERAL OTHER MEMBERS OF GROUP B CANNOT ACCEPT THIS REFERENCE. G-77 SPOKESMAN ARGUES THAT THIS PHRASE MUST BE INCLUDED IN ORDER THAT THERE BE NO BACKTRACKING FROM UNGA RESOLUTIONS. WE ARE STILL ATTEMPTING TO PERSUADE G-77 THAT THIS LANGUAGE WILL BE DEVISIVE IN PC AND THAT IT CAN BE DROPPED WITHOUT PREJUDICE TO POSITIONS TAKEN IN OTHER FORA, BUT WE ARE NOT SANGUINE.

3. FULL TEXT OF G-77 DRAFT IS GIVEN AT THE END OF THIS MESSAGE. IN ADDITION TO RESERVE ON THIRD PARAGRAPH MENTIONED ABOVE, GROUP B HAS TEMPORARILY RESERVED ON FOURTH PARA WHICH RECALLS VARIOUS UNGA RESOLUTIONS ON NAMIBIA. GENERAL SENTIMENT IN GROUP B IS, HOWEVER, THAT SINCE LANGUAGE IS NEUTRAL (I.E., "THE COMMITTEE RECALLED"), WE SHOULD ACCEPT IT. G-77 SPOKESMAN HAS PRIVATELY INDICATED THAT HE WOULD BE WILLING TO DELETE THE NUMBERS OF THE RESOLUTIONS LEAVING ONLY THE CAPSULE DESCRIPTIONS. GROUP B WILL PROBABLY PROPOSE THIS. WE EXPECT THAT G-77 AND GROUP D WILL INSIST ON ADDING AN ADDITIONAL REFERENCE TO THE RESOLUTION WHICH WE UNDERSTAND WAS ADOPTED BY THE UNGA SPECIAL SESSION ON NAMIBIA ON MAY 3, 1978.

4. LIKE U.S., UK, FRG AND FRANCE ARE INSTRUCTED TO AB-
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STAIN IF "SOLE AND AUTHENTIC REPRESENTATIVE" PHRASE IS NOT DELETED (CANADA IS NOT A MEMBER OF THE PC). QUESTION IS HOW TO RECORD THIS ABSTENTION. UNLIKE SITUATION, FOR EXAMPLE, IN UNGA WHERE VOTING ON RESOLUTIONS IS STANDARD PROCEDURE, UNIDO NORMALLY WORKS BY CONSENSUS. IN THIS CASE, ISSUE WILL ARISE WHEN DRAFT FINAL REPORT IS PRESENTED TO PLENARY FOR ADOPTION ON PARAGRAPH-BY-PARAGRAPH BASIS. THERE ARE TWO BASIC ALTERNATIVES: (A) TO REQUEST A VOTE ON THE OFFENSIVE PARA BEFORE IT IS ADOPTED, OR (B) TO PERMIT IT TO BE ADOPTED, BUTHEMAKE A STATEMENT EXPLAINING OUR POSITION AND SAYING THAT IF THERE HAD BEEN A VOTE ON THE PARA, WE WOULD HAVE ABSTAINED. THERE WILL BE NO VOTE UNLESS AN INDIVIDUAL DELEGATION OR GROUP OF DELEGATIONS ASKS FOR ONE. U.S.DEL WOULD APPRECIATE GUIDANCE ON PREFERRED PROCEDURE INCLUDING WHETHER, IF NECESSARY, U.S. SHOULD TAKE INITIATIVE TO CALL FOR A VOTE (WHICH WE WOULD LOSE BY A LARGE MARGIN). UK AND FRG DELS ARE RAISING SIMILAR QUESTIONS WITH THEIR CAPITALS. FRENCH, WHO APPEAR LESS STRONG ON THE ISSUE, INTEND TO LIE LOW. WHICHEVER ALTERNATIVE DEPARTMENT PREFERS, U.S.DEL WOULD APPRECIATE RECEIVING LANGUAGE TO USE IN EXPLAINING U.S. RESERVATION ON THE OBJECTIONABLE PHRASE.

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5. PC MEETING IS SCHEDULED TO END FRIDAY, MAY 12. GIVEN TIME DIFFERENCE, DEPARTMENT WILL HAVE TO CABLE INSTRUCTIONS BY THURSDAY EVENING SO THAT THEY WILL BE AVAILABLE HERE AT OPENING OF BUSINESS FRIDAY MORNING.

6. FOLLOWING IS TEXT OF CURRENT VERSION OF PAPER ON WHICH CONTACT GROUP IS WORKING. PARAS 1,2,5, AND 6 HAVE BEEN ACCEPTED BY ALL PARTICIPANTS IN CONTACT GROUP.

"AT ITS 116TH PLENARY MEETING, ON 5 MAY 1978, THE PERM-
ANENT COMMITTEE TOOK NOTE WITH APPRECIATION OF THE NOTE
BY THE EXECUTIVE DIRECTOR ON TECHNICAL ASSISTANCE TO

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INFO OCT-01 AF-10 EUR-12 ISO-00 SSO-00 CIAE-00 DODE-00
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UNIDO

THE NAMIBIAN PEOPLE (DOCUMENT ID/B/C.3/65). THE COM-
MITTEE EXPRESSED ITS APPRECIATION TO THE EXECUTIVE DIR-
ECTOR FOR THE PREPARATORY WORK THAT HAD BEEN CARRIED

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OUT BY THE SECRETARIAT ON TECHNICAL ASSISTANCE PROJECTS
TO THE NAMIBIAN PEOPLE.

AWARE OF THE DECISIVE STAGE ACHIEVED IN THE STRUGGLE OF
THE NAMIBIAN PEOPLE FOR INDEPENDENCE, THE COMMITTEE
DREW ATTENTION TO THE NEED FOR URGENT ACTION TO HELP
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WITH THE DEVELOPMENT OF INDUSTRY IN NAMIBIA IN PREPARA-
TION FOR INDEPENDENCE.

THE COMMITTEE WAS MINDFUL OF THE RESPONSIBILITY ASSUMED
BY THE UNITED NATIONS FOR ASSISTING THE PEOPLE OF NAM-
IBIA MORALLY AND MATERIALLY, IN CONSULTATION WITH SWAPO,
THE SOLE AND AUTHENTIC REPRESENTATIVE OF THE NAMIBIAN
PEOPLE.

THE COMMITTEE RECALLED GENERAL ASSEMBLY RESOLUTIONS
31/153 BY WHICH IT DECIDED TO ESTABLISH A COMPREHENSIVE
ASSISTANCE PROGRAM, COVERING BOTH THE PERIOD OF STRUGGLE
FOR INDEPENDENCE AND THE INITIAL YEARS OF INDEPENDENCE
OF NAMIBIA, AND RESOLUTION 32/9 CALLING UPON SPECIALIZED
AGENCIES AND OTHER UN BODIES TO ELABORATE FURTHER THEIR
PLANS FOR ASSISTANCE TO THE NAMIBIAN PEOPLE AND PAR-
TICULARLY UPON UNIDO TO COOPERATE IN THE PREPARATION
OF AN INDUSTRIAL DEVELOPMENT ASSISTANCE PROGRAM FOR
NAMIBIA.

THE COMMITTEE RECOMMENDS TO THE INDUSTRIAL DEVELOPMENT
BOARD THAT IT APPROVE THE PRELIMINARY PROGRAM OF TECH-
NICAL ASSISTANCE CONTAINED IN THE ANNEX OF DOCUMENT
ID/B/C.3/65, TAKING PARTICULARLY INTO ACCOUNT PARA-
GRAPH 1O OF THIS DOCUMENT.
THE PERMANENT COMMITTEE FURTHER RECOMMENDS TO THE BOARD
THAT IT REQUEST THE EXECUTIVE DIRECTOR:

(A) TO COOPERATE CLOSELY WITH THE UN COUNCIL FOR NAM-
IBIA, SWAPO, THE UN INSTITUTE FOR NAMIBIA, EC, OAU,
UNDP AND OTHER AGENCIES WITHIN THE UN SYSTEM SO THAT
UNIDO CONTRIBUTES EFFECTIVELY TO THE INDUSTRIAL DEVEL-
OPMENT OF NAMIBIA.
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(B) TO TAKE INTO ACCOUNT THE SUGGESTIONS AND PROPOS-
ALS MADE BY DELEGATIONS WHEN PREPARING AND IMPLEMENTING

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FURTHER ACTIVITIES AND PROJECTS FOR TECHNICAL ASSIST-
ANCE BY UNIDO TO THE NAMIBIAN PEOPLE; AND

(C) TO REPORT THROUGH THE PERMANENT COMMITTEE TO THE
INDUSTRIAL DEVELOPMENT BOARD AT ITS THIRTENTH SESSION
ON THE ACTION TAKEN AND THE RESULTS ACHIEVED."

7. ADDITIONAL COMMENT. AS A GENERAL RULE, U.S.DEL BE-
LIEVES IT IS IN THE INTEREST OF U.S. AND OTHER GROUP B
COUNTRIES TO CONTINUE CONSENSUS APPROACH IN UNIDO AND
AVOID BRINGING ISSUES TO A VOTE IF POSSIBLE. OF COURSE,
IT IS NOT USUAL FOR UNIDO TO BE FACED WITH "POLITICAL"
ISSUES SUCH AS PRESENT NAMIBIAN AND PALESTINIAN ISSUES,
BUT UNLESS POLITICAL CONSIDERATIONS ARE OVERRIDING, U.S.
DEL WOULD FAVOR REGISTERING OUR POSITION THROUGH SOME
FORM OF RESERVATION FOR THE RECORD RATHER THAN TAKING IN-
ITIATIVE TO REQUEST A VOTE. LEARY

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